



Missouri Department of
MENTAL HEALTH

**Third Annual Report to the Missouri
General Assembly on Opioid
Settlement Funds**

March 2, 2026

MIKE KEHOE
GOVERNOR



VALERIE HUHN
DIRECTOR

STATE OF MISSOURI
DEPARTMENT OF MENTAL HEALTH

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March 2, 2026

The Honorable Dr. Jonathan Patterson, Speaker
Missouri House of Representatives
201 W. Capitol Avenue, Rm. 308
Jefferson City, MO 65101

The Honorable Cindy O'Laughlin, President Pro Tem
Missouri Senate
201 W. Capitol Avenue, Rm. 326
Jefferson City, MO 65101

Dear Members of the Missouri General Assembly,

In accordance with the Memorandum of Understanding Between the State of Missouri and its Political Subdivisions on Proceeds Related to the Settlement of Opioid Litigation (MOU), please find the Third Annual Report on Opioid Settlement Funds. Missouri's MOU, Section F, Number 42, requires each recipient of settlement funds to provide the General Assembly with a report detailing the following for the preceding year:

1. The amount of settlement funds received;
2. Details on how settlement funds were spent; and
3. Whether each expenditure fits within an approved use.

The MOU also requires this report to be published on the state's website. The website established for this purpose, and for the public reporting of opioid settlement funds as required by individual settlements, can be found at: <https://moopioidsettlements.dmh.mo.gov>.

The Department of Mental Health is the lead agency for reporting opioid settlement expenditures. The department continues to work with the Missouri Attorney General's Office, the Missouri Association of Counties, and the Missouri Municipal League on settlement tracking. An updated report will be distributed annually, each March, for the preceding calendar year.

Sincerely,

A handwritten signature in cursive script that reads "Valerie Huhn".

Valerie Huhn
Director

cc: The Honorable Mike Kehoe, Governor of the State of Missouri
The Honorable Catherine L. Hanaway, Missouri Attorney General
Senator Rusty Black, Senate Appropriations Committee Chair
Representative Dirk Deaton, House Budget Committee Chair

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Distribution Summary

Payments to Participating Missouri Entities

State of Missouri and Local Governments

CALENDAR YEAR 2025

Payments by Entity

Government Entity	Amount	Percentage of Statewide Total
State of Missouri	\$42,407,727.46	59%
171 Local Governments	\$29,421,362.19	41%
TOTAL	\$71,829,089.65	100%

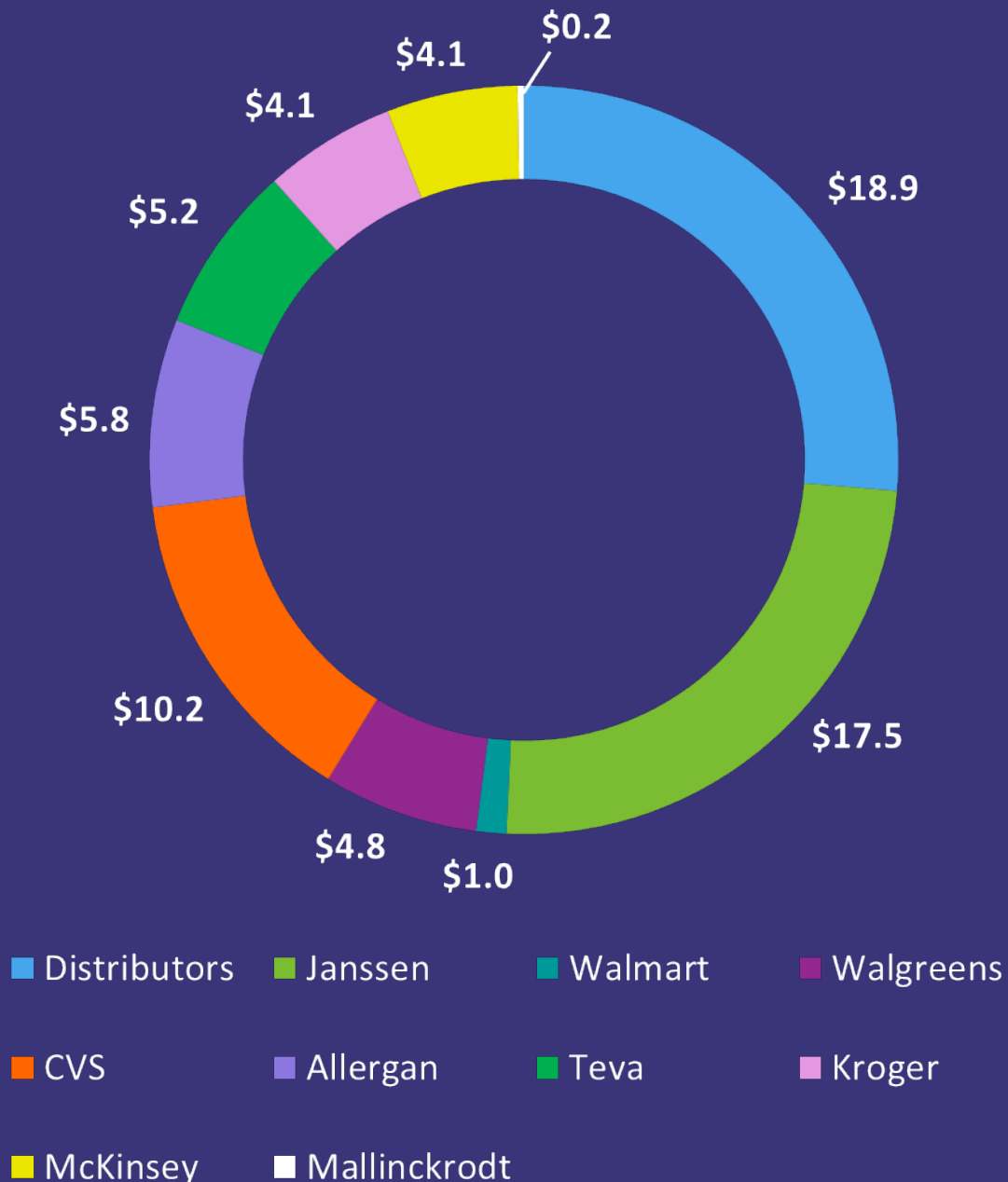
Local Government Entity	Total
Counties	\$21,401,614.45
Cities	\$7,445,956.66
Political Subdivisions	\$573,791.08
TOTAL	\$29,421,362.19

Settlement Revenues

Distributions to State and Local Governments

CALENDAR YEAR 2025

Payments - \$71.8 Million



Distribution Summary

Payments to Participating Missouri Entities

State of Missouri and Local Governments

ALL YEARS

Payments by Entity

Government Entity	Amount	Percentage of Statewide Total
State of Missouri	\$213,545,556.12	65%
173 Local Governments	\$112,536,008.91	35%
TOTAL	\$326,081,565.03	100%

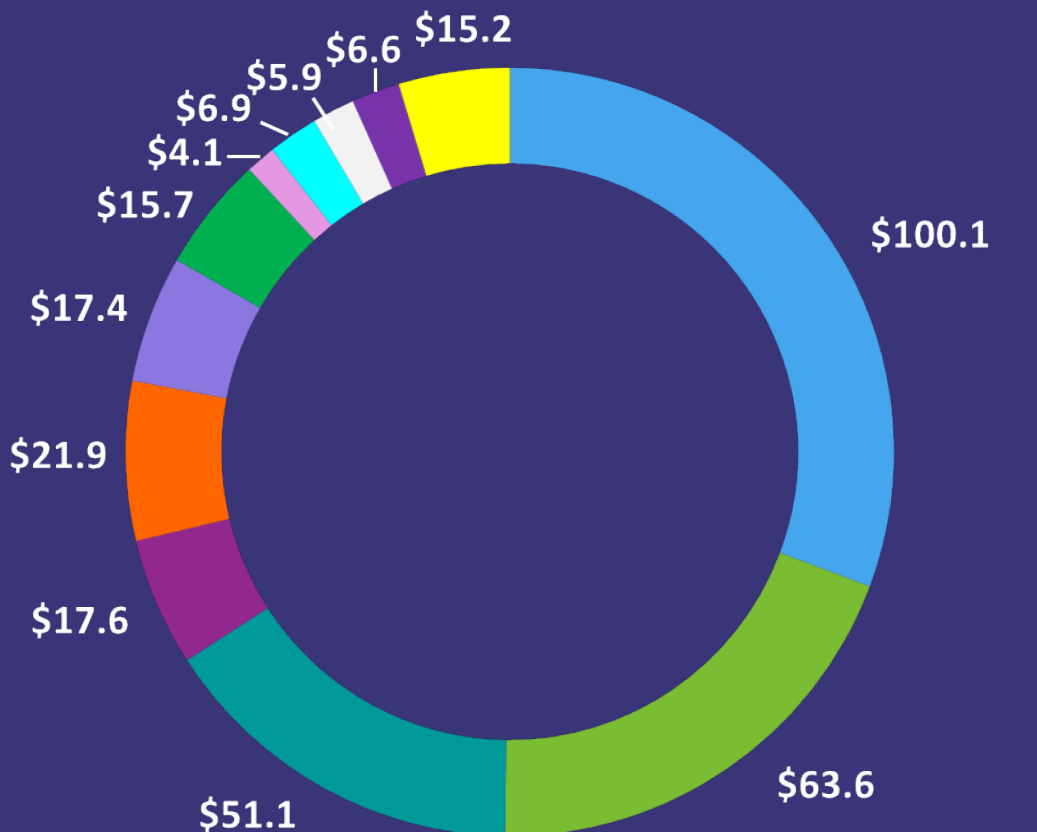
Local Government Entity	Total
Counties	\$83,586,712.24
Cities	\$26,262,551.50
Political Subdivisions	\$2,686,745.17
TOTAL	\$112,536,008.91

Settlement Revenues

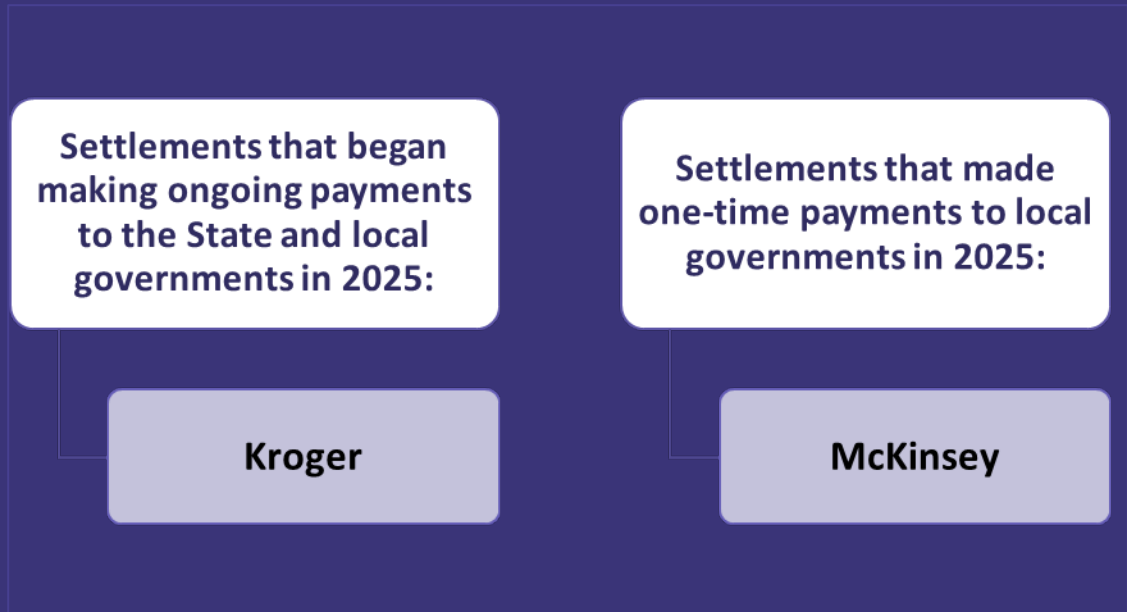
Distributions to State and Local Governments

ALL YEARS

Payments - \$326.1 Million



Settlement Payment Notes



Settlement payments to the State began in April 2021.

Settlement payments to local governments began in December 2022.

Settlement base payments have different allocation splits between state and local governments.

Allocation share amounts can vary due to:

- **A local government's status as a litigating or non-litigating subdivision;**
- **The timing of settlement restitution payments paid to the state; and**
- **The timing and level of settlement incentive payments.**

Payment Summary

State of Missouri

CALENDAR YEAR 2025 & ALL YEARS

Payments by Settlement

Settlement	CY 2025	All Years	% of Total
Allergan	\$3,611,181.32	\$10,779,210.14	5%
CVS	\$6,288,334.04	\$13,870,340.76	7%
Distributors	\$11,877,091.77	\$66,213,384.89	31%
Endo	\$0	\$6,594,383.73	3%
Janssen	\$10,289,673.65	\$38,190,220.79	18%
Kroger	\$2,545,139.52	\$2,545,139.52	1%
Mallinckrodt	\$196,529.71	\$5,873,515.01	3%
McKinsey	\$499,379.09	\$11,671,854.95	5%
Publicis Health	\$0	\$6,879,370.98	3%
Teva	\$3,302,295.51	\$9,810,724.88	5%
Walgreens	\$3,098,016.62	\$10,723,897.94	5%
Walmart	\$699,778.23	\$30,393,204.53	14%
Refund*	\$308.00	\$308.00	0%
TOTAL	\$42,407,727.46	\$213,545,556.12	100%

**Vendor refund deposited to the Opioid Addiction Treatment & Recovery Fund. Source – State Treasurer’s Monthly Fund Activity Report, June 2025.*

Payment Summary

Local Governments

CALENDAR YEAR 2025 & ALL YEARS

Payments by Settlement

Settlement	CY 2025	All Years	% of Total
Allergan	\$2,226,770.31	\$6,666,383.48	6%
CVS	\$3,920,530.52	\$7,991,356.21	7%
Distributors	\$7,029,506.05	\$33,886,540.12	30%
Janssen	\$7,254,443.94	\$25,413,687.24	23%
Kroger	\$1,544,471.88	\$1,544,471.88	1%
McKinsey	\$3,563,266.11	\$3,563,266.11	3%
Teva	\$1,928,856.52	\$5,904,168.90	5%
Walgreens	\$1,717,676.01	\$6,848,392.75	6%
Walmart	\$235,840.85	\$20,717,742.22	19%
TOTAL	\$29,421,362.19	\$112,536,008.91	100%

Payments by Local Entity

Local Government Entity	CY 2025	All Years	% of Total
Counties	\$21,401,614.45	\$83,586,712.24	74%
Cities	\$7,445,956.66	\$26,262,551.50	23%
Political Subdivisions	\$573,791.08	\$2,686,745.17	3%
TOTAL	\$29,421,362.19	\$112,536,008.91	100%

Expenditure Summary

All Participating Missouri Entities

CALENDAR YEAR 2025

Expenditures by Entity

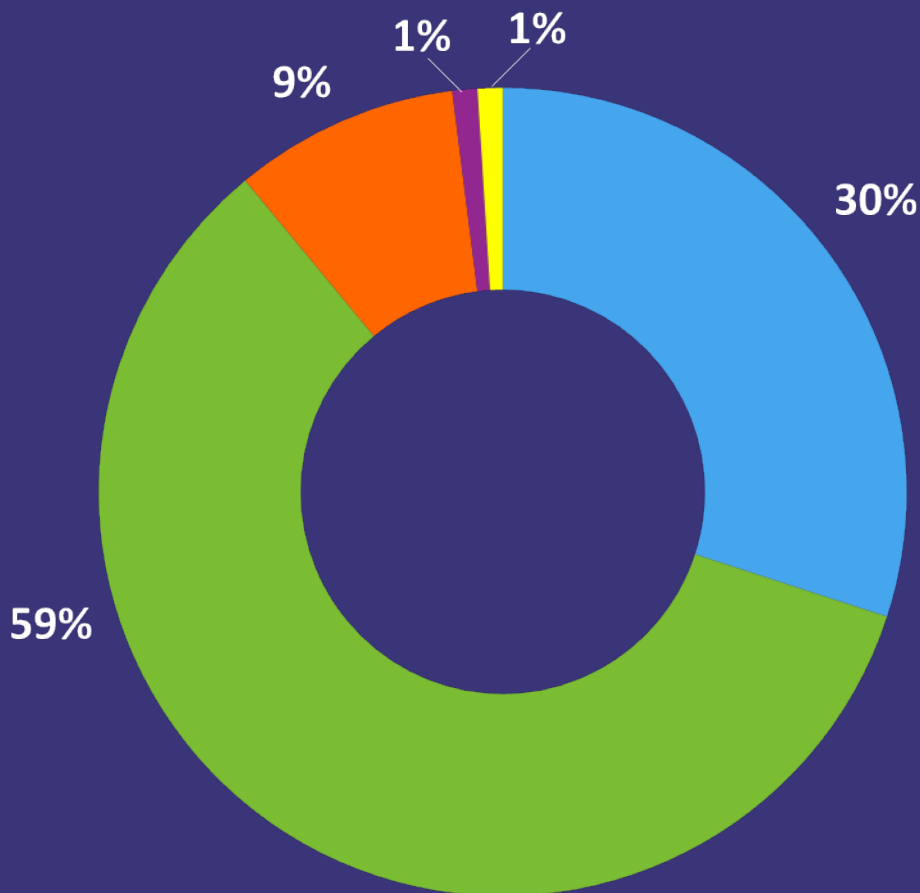
Government Entity	Amount	Percentage of Statewide Total
State of Missouri	\$53,318,055.01	82%
173 Local Governments	\$11,919,169.79	18%
TOTAL	\$65,237,224.80	100%

Settlement Expenditures

State and Local Governments

CALENDAR YEAR 2025

Expenditures - \$65.2 Million



- Prevention
- Treatment & Recovery
- Other Opioid Abatement Strategies
- Other Uses
- Transfer Funds to the State

Expenditure Summary

All Participating Missouri Entities

ALL YEARS

Expenditures by Entity

Government Entity	Amount	Percentage of Statewide Total
State of Missouri	\$87,558,714.27	80%
173 Local Governments*	\$22,242,801.41	20%
TOTAL	\$109,801,515.68	100%

*2023 data reported by Pemiscot County was amended on 2/3/2026.

NOTES

The State of Missouri began expending funds in CY 2022.

Local Governments began expending funds in CY 2023.

Funds do not have to be expended in the same year/fiscal year received.

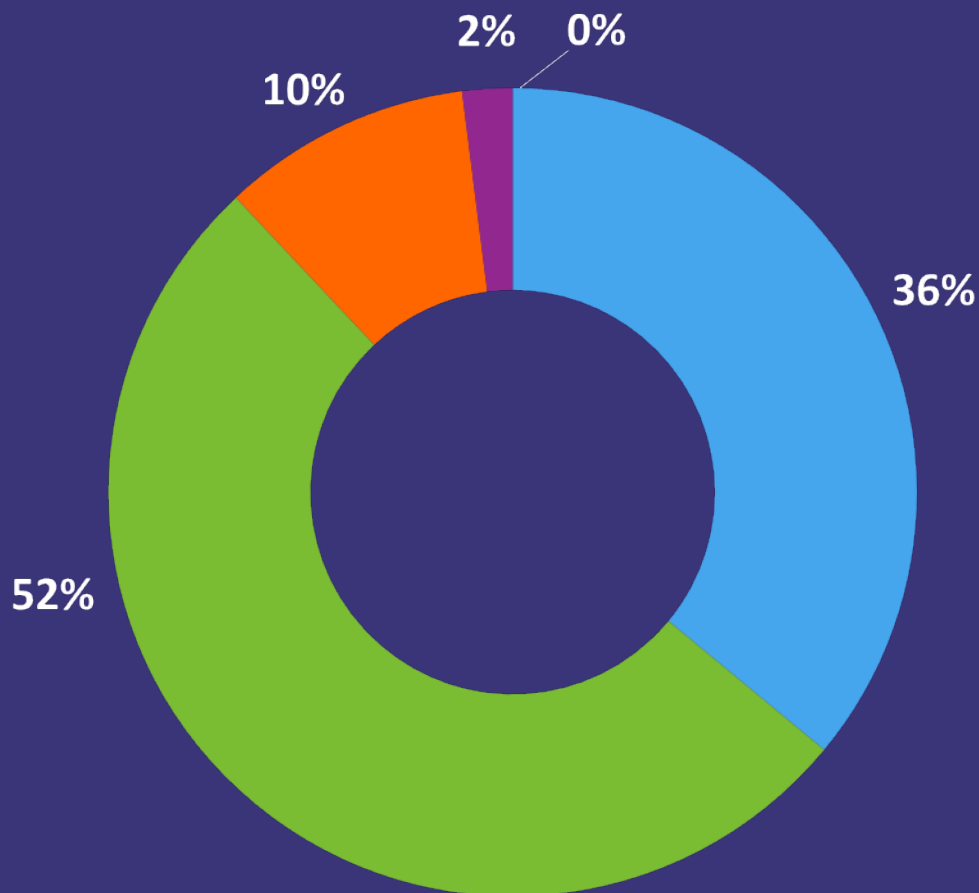
There is no time limit on the expenditure of funds after funds are paid to the State or local governments.

Settlement Expenditures

State and Local Governments

ALL YEARS

Expenditures - \$109.8 Million



- Prevention
- Treatment & Recovery
- Other Opioid Abatement Strategies
- Other Uses
- Transfer Funds to the State

Expenditure Summary

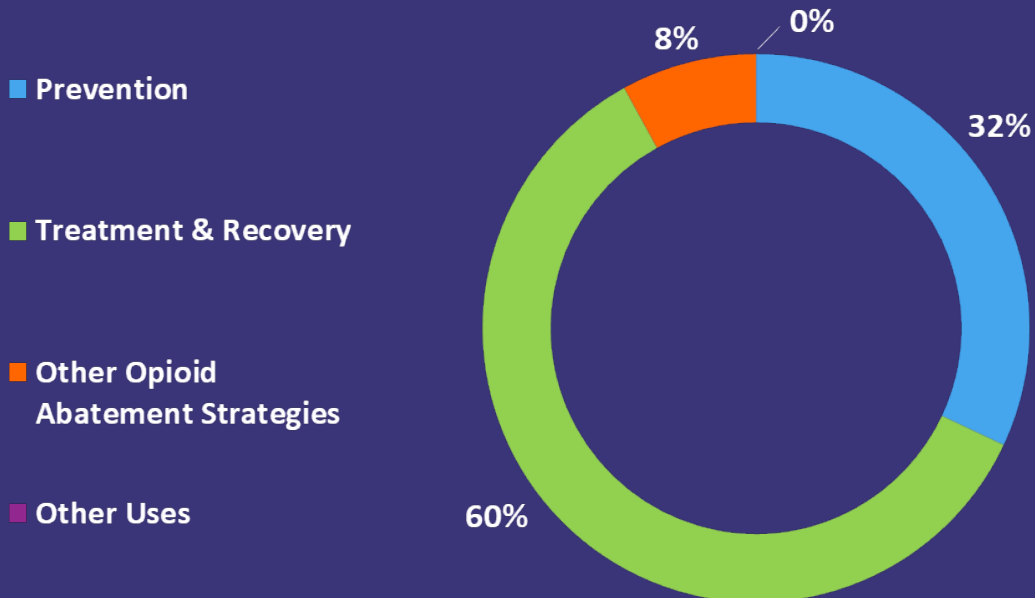
State of Missouri

CALENDAR YEAR 2025

Expenditures by Department

Department	Total
Department of Mental Health	\$36,079,469.14
Department of Health & Senior Services	\$5,712,809.32
Department of Corrections	\$5,366,885.23
Department of Social Services	\$4,476,727.42
Department of Public Safety	\$1,092,967.36
Judiciary	\$399,846.76
Office of Administration	\$189,349.78
TOTAL	\$53,318,055.01

Expenditures - \$53.3 Million



Expenditure Summary

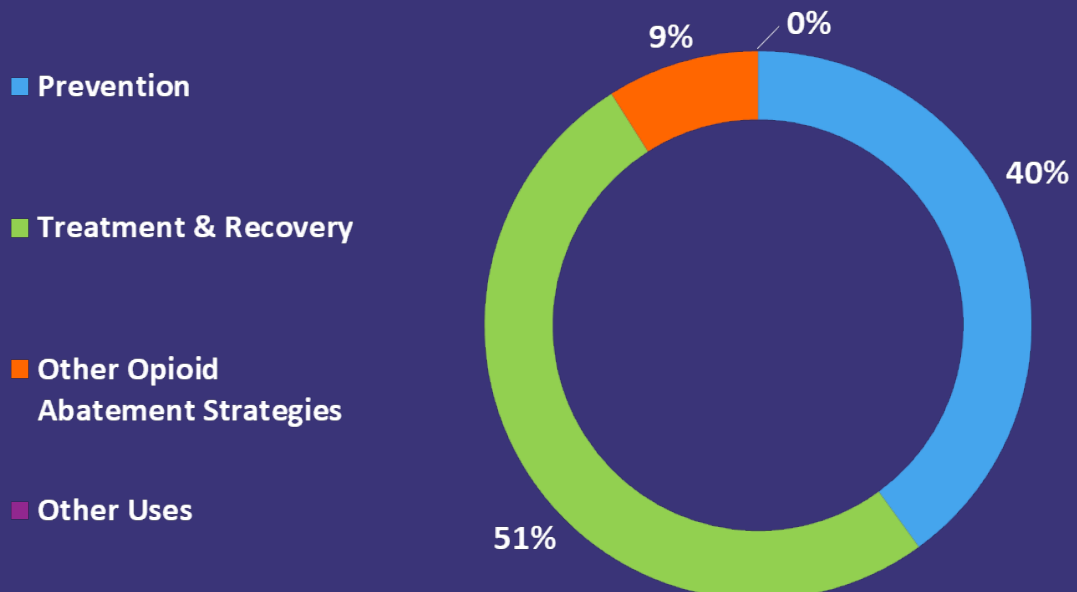
State of Missouri

ALL YEARS

Expenditures by Department

Department	Total
Department of Mental Health	\$66,899,609.64
Department of Health & Senior Services	\$7,936,683.09
Department of Corrections	\$5,909,619.65
Department of Social Services	\$4,911,739.56
Department of Public Safety	\$1,156,566.14
Judiciary	\$399,846.76
Office of Administration	\$344,649.43
TOTAL	\$87,558,714.27

Expenditures - \$87.6 Million



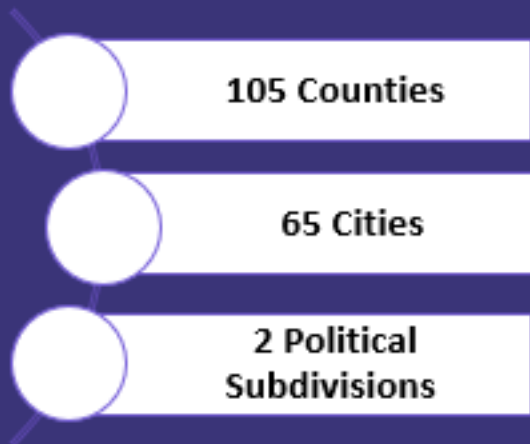
Reporting Summary

Local Governments

CALENDAR YEAR 2025

REPORT PARTICIPATION

The State of Missouri has 100% participation from 172 local governments with settlement fund balances during this reporting period.



HIGHLIGHTS

- 33% of local governments (57 out of 172) did not spend settlement funds during 2025.
- 14 local governments received payments for the first time in 2025, and 64% (9 out of 14) did not spend settlement funds.
- 173 local governments have received payments since 2022. This includes 3 political subdivisions – 2 political subdivisions did not receive payments in 2025, and 1 spent all its settlement funds in 2024 and is not required to report this year. See page 25 for details.

Expenditure Summary

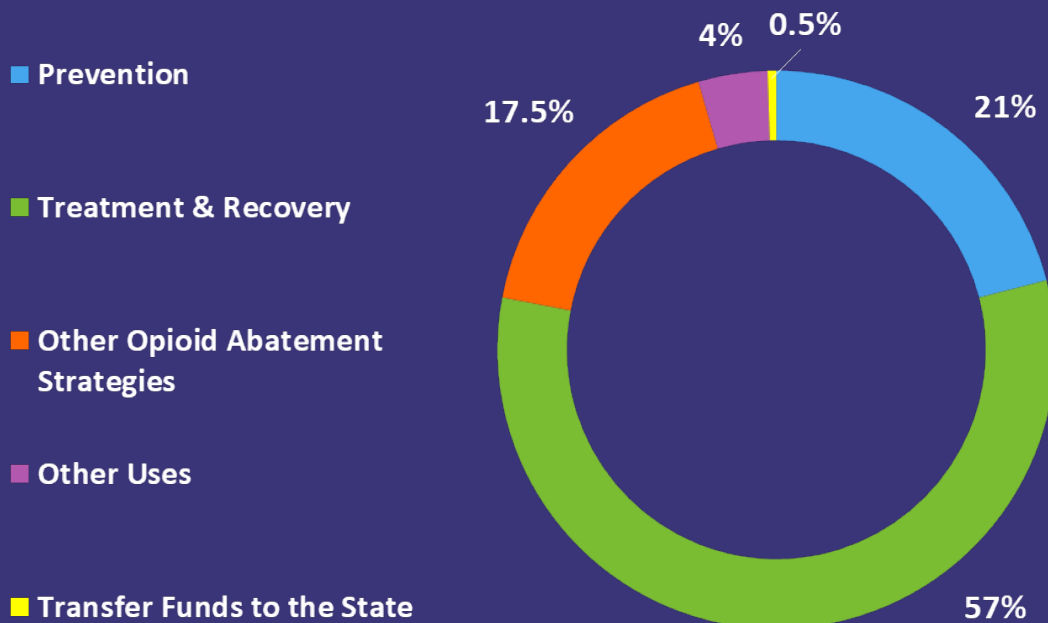
Local Governments

CALENDAR YEAR 2025

Expenditures by Local Entity

Local Government Entity	Total
Counties	\$7,201,889.37
Cities	\$4,013,342.75
Political Subdivisions	\$703,937.67
TOTAL	\$11,919,169.79

Expenditures - \$11.9 Million



Expenditure Summary

Local Governments

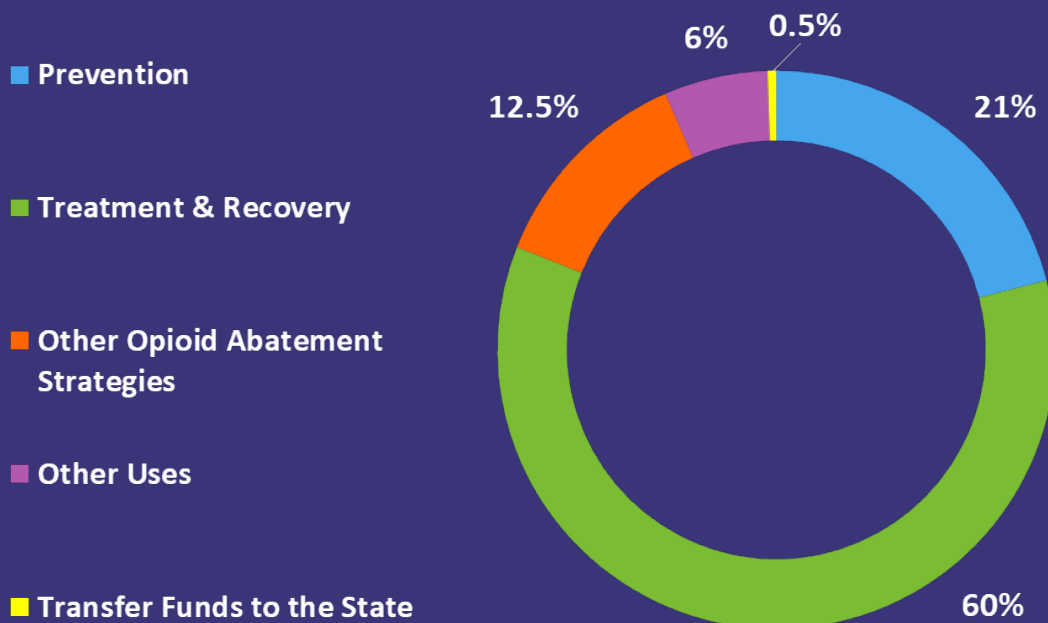
ALL YEARS

Expenditures by Local Entity

Local Government Entity	Total
Counties*	\$13,176,119.55
Cities	\$6,379,936.49
Political Subdivisions	\$2,686,745.37
TOTAL	\$22,242,801.41

*2023 data reported by Pemiscot County was amended on 2/3/2026.

Expenditures - \$22.2 Million



Local Government Expenditures by Category (Continued)

ALL YEARS

■ Prevention

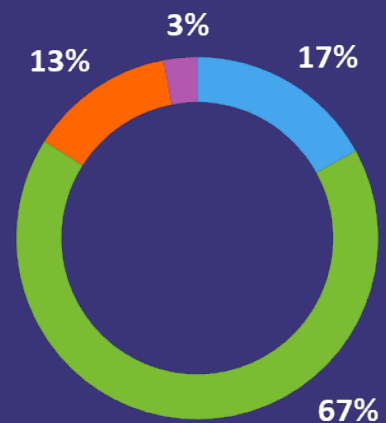
■ Treatment & Recovery

■ Other Opioid Abatement
Strategies

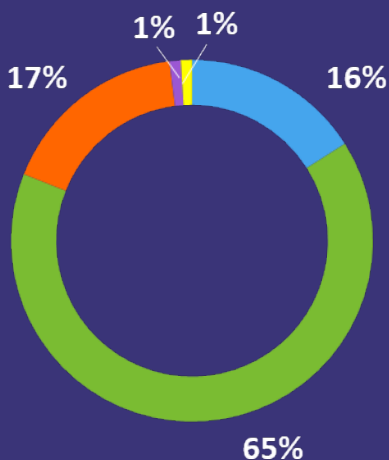
■ Other Uses

■ Transfer Funds to the
State

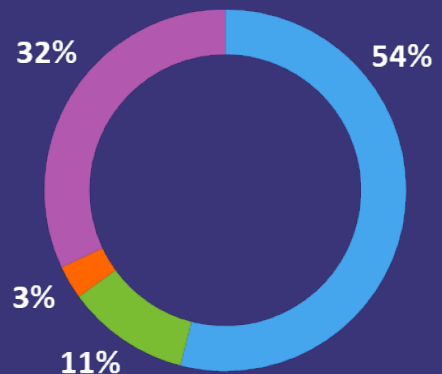
Counties
\$13 Million



Cities
\$6 Million



Political Subdivisions
\$3 Million



State of Missouri

Opioid Addiction Treatment and Recovery Fund

CALENDAR YEAR 2025

Fund 1705 (previously 0705) Summary

Activity	Amount
1/1 Beginning Balance	\$140,909,469.72
Settlement Payments	\$42,407,727.46
Interest/Rebates	\$4,427,526.56
Transfers Out (Inter-agency Billing)	-\$5,929.13
Expenditures	-\$53,306,589.84
12/31 Ending Balance	\$134,432,204.77

Section 196.1050, RSMo, established the Opioid Addiction Treatment and Recovery Fund, into which all monetary proceeds are deposited for the State of Missouri's share of settlement distributions.

Website

Missouri Opioid Settlement Website

The Department of Mental Health has developed a website dedicated to reporting and tracking opioid settlement funds distributed to the State of Missouri and its political subdivisions. The website is accessible to the public and will provide annual distribution and expenditure information for the State of Missouri and all reporting local governments. Annual information for the prior calendar year will be updated every March, for the duration of settlement distributions.

The website provides direct, online reporting capabilities for all state agencies, counties, cities, and political subdivisions to submit annual expenditure data.

The State of Missouri's 2021-2022 payments and expenditures included in this report are not available on the website. Calendar Year 2023 is the first year for state department website data.

For additional information, reports, and detailed expenditure data, please access the website at the above link.

List of Counties

Receiving Funds in Calendar Year 2025

Source – Distributor, Janssen, Allergan, CVS, Teva, Walgreens, Walmart, Kroger, and McKinsey settlement administrator

Adair	Dallas	Livingston	Ray
Andrew	Daviess	Macon	Reynolds
Atchison	DeKalb	Madison	Ripley
Audrain	Dent	Maries	Saline
Barry	Douglas	McDonald	Schuyler
Barton	Dunklin	Miller	Scotland
Bates	Franklin	Mississippi	Scott
Benton	Gasconade	Moniteau	Shannon
Bollinger	Greene	Montgomery	Shelby
Boone	Grundy	Morgan	St. Charles
Buchanan	Henry	New Madrid	St. Clair
Butler	Hickory	Newton	St. Francois
Callaway	Holt	Nodaway	St. Louis
Camden	Howell	Oregon	Ste. Genevieve
Cape Girardeau	Iron	Osage	Stoddard
Carroll	Jackson	Ozark	Stone
Carter	Jasper	Pemiscot	Sullivan
Cass	Jefferson	Perry	Taney
Cedar	Johnson	Pettis	Texas
Chariton	Knox	Phelps	Vernon
Christian	Laclede	Pike	Warren
Clay	Lafayette	Platte	Washington
Clinton	Lawrence	Polk	Wayne
Cole	Lewis	Pulaski	Webster
Cooper	Lincoln	Ralls	Worth
Crawford	Linn	Randolph	Wright
Dade			

List of Cities

Receiving Funds in Calendar Year 2025

Source – Distributor, Janssen, Allergan, CVS, Teva, Walgreens, Walmart , Kroger, and McKinsey settlement administrator

Arnold	Harrisonville	Raymore
Ballwin	Independence	Raytown
Bellefontaine Neighbors	Jefferson City	Republic
Belton	Jennings	Rolla
Blue Springs	Joplin	Sedalia
Bolivar	Kansas City	Sikeston
Branson	Kearney	Springfield
Cape Girardeau	Kennett	St. Ann
Chesterfield	Kirksville	St. Charles
Clayton	Kirkwood	St. Joseph
Columbia	Lebanon	St. Louis
Crestwood	Lee's Summit	St. Peters
Creve Coeur	Manchester	Town and Country
Eureka	Marshall	Troy
Excelsior Springs	Maryville	Union
Farmington	Mexico	University City
Ferguson	Moberly	Warrensburg
Festus	Neosho	Washington
Florissant	Nixa	Webster Groves
Fulton	O'Fallon	Wentzville
Grain Valley	Ozark	Wildwood
Grandview	Poplar Bluff	

List of Political Subdivisions

Receiving Funds in Calendar Year 2025

Source – Distributor, Janssen, Allergan, CVS, Teva, Walgreens, Walmart,
and Kroger settlement administrator

Citizens Memorial Hospital District (Citizens Memorial Hospital in Bolivar)

Received Funds in Previous Years

Kinloch Fire Protection District (in St. Louis County)

Northeast Ambulance and Fire Protection District (in St. Louis County)

The district expended all its settlement funds in 2024.

List of Allowable Uses

SOURCE – EXHIBIT E, SCHEDULE B, NATIONAL SETTLEMENT AGREEMENTS

The following is a summary list of the allowable use categories.
For a detailed list of allowable uses, please see:

[Missouri OSF Approved/Allowable Uses](#)

TREATMENT

Treat Opioid Use Disorder

Support people in treatment & recovery

Connect people with the help they need

Address the needs of criminal justice-involved persons

Address the needs of pregnant or parenting women and their families, including babies with Neonatal Abstinence Syndrome

PREVENTION

Prevent overdose deaths and increase access to harm reduction services

Prevent over-prescribing and ensure appropriate prescribing/dispensing of opioids

Prevent misuse of opioids

OTHER OPIOID ABATEMENT STRATEGIES

First Responders

Leadership, planning, and coordination

Training

Research